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16 May 1963

MEMORANDUM FOR: The Comptroller

FROM : Chief, Program Analysis Staff

SUBJECT : Informal Conversation with Clyde Elliot (DIA Comptroller) on Mutual Problems and Interests in the Field of Program Analysis. May 16, 1963.

1. The idea for this initial informal discussion with the DIA Comptroller was sparked by the fact that, first, true program analysis in terms of "totality" cannot be done even for the Agency alone without some consideration of the degree of effort being performed elsewhere in the Community if CIA is not alone in the field, or, if it is a case where one function (collection) is performed by CIA and the related function (production) is performed in DOD; secondly, the Bureau of the Budget is preparing "Community Budget" data which includes many areas of activity which have never been considered a part of "foreign intelligence", particularly from the standpoint of the DCI's unilateral responsibility to coordinate them, and the USIB's corporate responsibility to establish policies and develop program for the guidance of these members of the Community engaged in such activities.

2. The writer's belief that such an informal discussion with the DIA Comptroller might be fruitful was enhanced by the fact that he and the writer worked together in the past in the effort to develop Community Cost Estimates and also on the work of the Joint Study Group.

3. The writer explained to Mr. Elliot our efforts over here to get at the totality of the Agency's efforts in terms of money and manpower through "program analysis". It became apparent early in the discussion that DIA had the same type of problem in providing for General Carroll a total picture of the DOD effort in the field of intelligence and, in fact, a basic problem of determining what activities should properly be included in their over-all "intelligence package" and thereby subject to DIA control, budget considerations, etc.

4. The writer was shown the format used by DIA to pull out of the over-all package of DOD money and manpower, that which should be considered a part of intelligence; initially this data is all in the format of the "Hitch System" and therefor does not use terminology common to the intelligence community. Mr. Elliott indicated they were working on the problem of "re-packaging" this data into the more familiar intelligence break-outs of collection, production, etc. Like us, they too have to make five year projections, however, they retain their data and accumulate it so that they may actually show four or five years of

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data back of the current budget year plus the five year look ahead; they believe this past data give them a more solid base from which to view not only the current year but the future as well.

5. It seemed reasonably clear that we were in agreement on these points: both CIA and DIA have mutual problems and interests in getting at the totality of their effort in the field of foreign; a necessary first step is a reasonably precise determination as to what activities should be included as a part of the foreign intelligence effort; both Mr. McCone and General Carroll have unilateral responsibilities as heads of their respective agencies, and the DCI as the over-all coordinator, plus joint responsibilities as members of the USIB that require them to have a capability of getting at the true totality of the U.S. foreign intelligence effort.

6. Mr. Elliot agreed with the writer that the present format of the Community "Future Plans and Programs" report is relatively useless for either coordination or community "management" purposes as long as it fails to contain data on money and manpower.

7. Mr. Elliot agrees that the best progress in solving this mutual problem would be through the informal approach rather than by the establishment of a formal committee, task force, etc. I believe he also agrees that the respective Comptroller shops in DIA and CIA can offer or have access to the broadest knowledge of their respective efforts in terms of money and manpower and, most importantly, have the least degree of parochial or vested interests.

8. We closed our discussion with the agreement that Mr. Elliot would discuss the matter with General Carroll, advise the writer of the results and we would then plan the next move, assuming that he for DIA, and you and Mr. Kirkpatrick for CIA agree that it would be fruitful for Mr. Elliot and the writer to continue this informal attack on the problems involved.



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cc: Mr. Kirkpatrick

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